RECEIVED FEDERAL ELECTION COMMISSION OFFICE OF GENERAL

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ORIGINAL

	RECEIVED FEDERAL ELECTION
1	BEFORE THE OF GENERAL COUNSEL
2	FEDERAL ELECTION COMMISSION: 1:48
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4	In Re: MUR 5785)
5	James E. Pederson)) Pederson 2006)
6	Pederson 2006)
7	
8	
9	Probable Cause Hearing
10	
11	United States
12	Federal Election Commission
13	999 E Street, Northwest
14	Washington, D.C.
15	
16	Tuesday, October 9, 2007
17	
18	MEMBERS OF THE PANEL:
19	ROBERT D. LENHARD, CHAIRMAN
20	DAVID M. MASON, VICE CHAIRMAN
21	ELLEN L. WEINTRAUB, COMMISSIONER
22	HANS A. von SPAKOVSKY, COMMISSIONER
23	STEVEN T. WALTHER. COMMISSIONER

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	12	and
	13	JOHN D. GIBSON, DEPUTY STAFF DIRECTOR
	14	
	15	COUNSEL FOR PEDERSON 2006:
	16	MARC E. ELIAS, ESQ.
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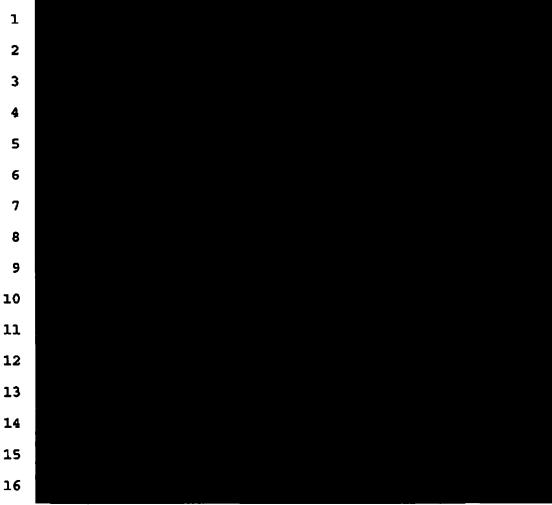
1	PROCEEDINGS
2	
3	CHAIRMAN LENHARD: Good morning, everyone.
4	I would like to call to order the Federal Election
5	Commission. We are having a pre-probable cause
6	hearing this morning. It is October 9th, roughly
7	10:00 a.m.
8	The matter before us involves MUR 2785,
9	the respondents being James E. Pederson of Pederson
10	2006 and Carter Olson is the treasurer thereof. We
11	have before us Mr. Marc Elias and Mr. Ezra Reese of
12	the law firm of Perkins Coie on behalf of
13	respondents.
14	This case arose when Mr. Pederson was a
15	candidate for the Senate from Arizona 2006, failed
16	to timely file two Millionaires' Amendment notices.
17	The first notice disclosed roughly \$2 million in
18	expenditure from Mr. Pederson's personal funds, it
19	was filed six days late. The second notice
20	disclosed \$275,000 in expenditures and was filed
21	three days late.
22	On March 6th, 2007, this Commission found

- 1 reason to believe that respondents violated the act
- 2 for failing to timely file the Millionaires'
- 3 Amendment notices and we entered into pre-probable
- 4 cause issued to respondents.
- 5 This process has been unsuccessful to date
- 6 and a response was a request for this hearing to
- 7 set forth the position. My understanding is
- 8 Mr. Elias will be speaking on behalf of respondents
- 9 and you have 20 minutes which you may divide
- 10 between opening comments and questions and answers
- 11 as you choose. My understanding from your staff is
- 12 that you would prefer to have 13 minutes of time
- 13 devoted to presentation, seven for questions and
- 14 answers, and my belief is that the staff will
- 15 successfully operate a color-coded timing system
- 16 there of lights for you, and the -- and so you
- 17 should receive a little green light when you begin,
- 18 yellow light as time comes close to close and a red
- 19 light when your time s expires and you can manage
- 20 that yourself.
- 21 After your opening comments, the
- 22 commissioners will have questions. We don't have a

- 1 particular order or sequence. As people seek
- 2 recognition, obviously we will recognize them and
- 3 you can have a dialogue at that point.
- 4 So, without further framing or ado,
- 5 Mr. Elias, the mic' is yours.
- 6 MR. ELIAS: I appreciate it, Mr. Chairman,
- 7 members of the Commission, General Counsel, staff,
- 8 I appreciate the opportunity to appear today on
- 9 behalf of the respondents.
- 10 I think, Mr. Chairman, you laid out the
- 11 factual predicate of this case fairly well with one
- 12 additional fact regarding the election that I think
- 13 is significant here, and then a little more
- 14 background I would want to provide on the
- 15 respondent's position.
- 16 You are correct that Jim Pederson was a
- 17 first-time candidate, running in the State of
- 18 Arizona and was running unopposed in the primary,
- 19 and I think that is a fact that this Commission
- 20 cannot lose sight of, because at the time that he
- 21 relied upon his outside and experienced compliance
- 22 director, who submitted an affidavit in this case,

- 1 taking responsibility for the late filings, there
- was no person capable of receiving relief under the
- 3 act. No one. Not no one real, not no one
- 4 credible, not no one serious, not no one in the
- 5 mainstream, no one.
- There was not a single person anywhere,
- 7 not a single committee anywhere capable of
- 8 receiving relief under the Millionaires' Amendment.
- 9 So, what you have here is a case that is
- 10 fairly straightforward. You have a violation of
- 11 434(a) that resulted in no prejudice to anyone.
- 12 The Administrative Fines regulation on its
- 13 face applies to 434(a) violations. Now, I
- 14 understand that there is an incongruity between
- 15 Millionaires' Amendment violations for House
- 16 candidates, which is not governed by 434(a), and
- 17 Millionaires' Amendment provisions for Senate
- 18 candidates, which are, but that is the way Congress
- 19 wrote the statute, and I might add, it is the way
- 20 in which Congress wrote the statute and this
- 21 Commission implemented regulations for the
- 22 Administrative Fines.

1	Under the Administrative Fines guideline,
2	this Commission presumptively would proceed under
3	those guidelines for a 434(a) violation. It's
4	pretty clear. It's in this book you guys put out.
5	And in fact, if you didn't proceed under those
6	guidelines, you're supposed to make a determination
7	that you didn't that you're not going to proceed
8	that way, that you're not going to proceed under
9	the Administrative Fines regulations, but instead
10	you're going to proceed otherwise.
11	I'm unaware that the Commission has done
12	so. I assume the Commission wouldn't do so,
13	because there wouldn't be any reason to do so.
14	Because, in fact, this does not present an
15	extraordinary case, this presents actually a
16	relatively routine case of reports that were filed
17	six days and three days late, for which no one
18	suffered any prejudice. No one. No one suffered
19	any prejudice.
20	
21	
22	



If, ultimately, the Commission believes that a case that involves no prejudice to anyone and a report filed six days late and a report filed three days late, then this is just going to be one of those cases that we're going to let Article 3 decide, rather than us.



Commission today is that if at the end of this 9 10 hearing, this Commission continues to believe that, 11 number one, the regulations that it promulgated 12 regarding the Administrative Fines process, in 13 fact, do not apply, and do not require determination; and B, if they believe -- if the 14 Commission believes that a proportionate and 15 non-arbitrary and capricious and constitutional 16 fine in this case would be then I would suggest the Commission

fine in this case would be the commission then I would suggest the Commission dispatch the found probable cause quickly, let's let the 30 days of post-probable cause conciliation run, you might as well get litigation authority in one fell swoop, because I don't believe that a

- 1 court is going to take the position, and in fact I
- 2 don't think this agency will be served well, in
- 3 letting a court decide whether or not a report
- 4 filed six days late and a report filed three days
- 5 late, where there was no prejudice to any
- 6 candidate, and where the Commission did not proceed
- 7 under the regulation that clearly applies on its
- 8 face to such violations.
- 9 I don't think that's a situation that the
- 10 court is going to view favorably, but I may be
- 11 wrong and it may be that the General Counsel's
- 12 Office is right and the court will, and again,
- 13 that's why litigants eventually wind up in court.
- 14 The other point that I made in our -- in
- 15 my correspondence with the General Counsel's Office
- 16 relates to precedent here, and my concern that
- 17 there is none that would support a finding of this
- 18 magnitude.
- 19
- 20 I sit here today to again point
- 21 out to the Commission that there is no precedent
- 22 that you are going to be able to find in such a

21

22

Senate,

1	case for a fine approaching anything of that
2	magnitude.
3	I point out that a Republican Senate
4	candidate, also a first-time candidate, running in
5	the same election cycle, filed a report a day late,
6	he had a candidate running against him, so his
7	report mattered, and the Commission under
8	prosecutorial discretion decided not to proceed
9	with any fine. So, it decided to dismiss the case.
10	I note that another Republican Senatorial
11	candidate filed one report three days late, another
12	report 120 days late, another report 105 days late,
13	yet another report 71 days late, had unreported
14	in-kind contributions, unreported receipts,
15	unreported disbursements, unreported interest,
16	unreported capital gains, \$19,500.
17	So, I sit here today, frankly, bewildered
18	as to what this case is about. Jim Pederson ran
19	against no one in the democratic primary for

yet Senator Corker prevails under prosecutorial

and

- 1 discretion, and Mr. Ravenel receives a \$19,500
- 2 deal.
- 3 I'm going to do something that I rarely
- 4 do, which is yield back the remainder of my time,
- 5 because that's to me really, this isn't that
- 6 complicated. So, I would be happy to answer any
- 7 questions the commissioners or the staff may have.
- 8 CHAIRMAN LENHARD: Okay, thank you very
- 9 much. Commissioner von Spakovsky?
- 10 COMMISSIONER von SPAKOVSKY: Thank you,
- 11 Mr. Elias. A couple of questions for you. Under
- 12 what circumstances do you think or are you
- 13 outlining that you think the Administrative Fines
- 14 ought to apply to, you know, a Millionaires'
- 15 candidate, and not apply to I mean, my
- 16 understanding of the fines in past cases of the
- 17 Commission, and I'll admit I think the original reg
- 18 was put in before I got here, it was that there
- 19 needed to be a strong deterrent effect for someone
- 20 with a great deal of money so that they don't delay
- 21 notification to the other candidates, because
- 22 obviously if they put in enough money the

- 1 candidates will be able to raise it.
- 2 So, are you saying that the Administrative
- 3 Fines ought to apply in all these circumstances, or
- 4 only in circumstances such as you've described,
- 5 where, for example, there's not an opposing
- 6 candidate?
- 7 MR. ELIAS: It's a fair question, and I
- 8 would answer it in two ways: Number one, if the
- 9 Commission does not want violations of 2 U.S.C.
- 10 434(a) to go before the Administrative Fines, then
- 11 they ought to not have a reg that says that
- 12 violations of 2 U.S.C. 434(a) presumptively go
- 13 under the Administrative Fines.
- 14 VICE CHAIRMAN MASON: Would you please
- 15 explain where the presumption is?
- 16 MR. ELIAS: This is 11 CFR 111.31, it
- 17 begins in (a), by saying that this subpart, which
- 18 is the Administrative Fines subpart, rather than
- 19 the other -- the other subparts, which are not in
- 20 Administrative Fines, will apply when
- 21 appropriate -- I'm sorry -- and when appropriate,
- 22 determines that the fines matter should be subject

- 1 to this subpart. If the Commission determines that
- 2 the violations should not be subject to this
- 3 subpart, then the violation will be subject to all
- 4 the section of subpart (a) of this part.
- 5 I read that second clause that if the
- 6 Commission determines that the violation should not
- 7 be subject to this subpart, then the violation --
- 8 then the -- then the normal process will apply to
- 9 require exactly what it is he, which is a
- 10 determination, and a determination within the FEC
- 11 context as you know requires an affirmative vote of
- 12 four commissioners. I'm unaware of such a vote
- 13 having taken place in this case.
- 14 I think if you look at the history of the
- 15 Administrative Fines regulation, when you look at
- 16 the explanation of justification, and,
- 17 Commissioner, I'm embarrassed to say this to you,
- 18 because you, of course, were here for this, so you
- 19 know better than I, the whole purpose of the
- 20 Administrative Fines regulations was to create a
- 21 presumption that 434(a) violations would in the
- 22 ordinary course be treated like traffic tickets.

- 1 They would just go through this process. And, in
- 2 fact, all of the concerns in that administrative
- 3 rule-making were not that too many cases were going
- 4 to wind up in the normal course, but that, in fact,
- 5 that pushing most of those matters into the
- 6 Administrative Fines context might deprive people
- 7 like Mr. Pederson of due process.
- 8 So, it's, frankly, a perversion that I now
- 9 stand here begging to be treated under the less due
- 10 process standard of the Administrative Fines
- 11 context when, in fact, that was entirely what the
- 12 debate before the Commission was at the time and
- 13 what the Commission struggled with.
- 14 So, Mr. Spakovsky, to answer your question
- 15 more completely, my answer is twofold: Number one,
- 16 if it wishes to bring a certain category of
- 17 offenses outside of this regulation, then it ought
- 18 to make those determinations. Now, what standard
- 19 would I offer to the Commission in making that
- 20 determination? Well, one of the things I would
- 21 look to is the exact public policy that you point
- 22 to, which is that it was intended to prevent

- 1 candidates from delaying filing this paperwork, and
- 2 notifying opponents, in an effort to deny them
- 3 relief.
- In this case, there was no opponent. So,
- 5 whether he filed it three days later or at the
- 6 moment he wrote the check, it was going to have the
- 7 same effect, the same exact effect, on his
- 8 opponents, because there weren't any opponents.
- 9 So, from a public policy standpoint, it
- 10 strikes me the first category of cases that you
- 11 would not determine out from the Administrative
- 12 Fines would be those where you have a primary,
- 13 without an opponent.
- 14 CHAIRMAN LENHARD: So, if I could just be
- 15 clear and follow up on that. So, your reading of
- 16 this regulation is that the Commission could
- 17 conclude that categories of cases such as those
- 18 involving the Millionaires' Amendment fell outside
- 19 of the Administrative Fines programs, then we would
- 20 not have to have a case-by-case determination and
- 21 vote on every case that we wanted to and sent from
- 22 the Administrative Fines program. Is that correct?

- 1 MR. ELIAS: I think it could do that by
- 2 ruling, I'm not sure it could do that by fiat. I
- 3 think you have a rule that requires a
- 4 determination, and I'm not sure that the Commission
- 5 can decide, having promulgated that regulation
- 6 under APA standards, could now decide without
- 7 re-opening that rule-making, to exempt an entire
- 8 category of violations.
- 9 I mean, there are certain reports that are
- 10 considered election sensitive, and I would point
- 11 out to all of you as you know that Millionaires'
- 12 Amendment reports filed under 434(a) are not
- 13 considered those. I mean, you know, if the
- 14 Commission wants to revisit whether it views them
- 15 to be more sensitive and important, or whether they
- 16 shouldn't be -- they shouldn't proceed under the
- 17 Administrative Fines, that's something the
- 18 Commission could certainly do. I would encourage
- 19 while it's at it that it might move beyond the
- 20 interim rule status of the Millionaires' Amendment
- 21 generally.
- 22 So, I mean, this -- you know, this

- 1 Commission has not been quick to take up questions
- 2 involving regulatory ambiguity of the Millionaires'
- 3 Amendment, and therefore, I think for better or
- 4 worse, it gets stuck with the rules as they are,
- 5 rather than the rules as they might wish them to
- 6 be, until it finishes its rule-making.
- 7 CHAIRMAN LENHARD: Mr. Elias, we had
- 8 initially scheduled the Millionaires' Amendment for
- 9 this year, we have decided to push ahead of that
- 10 with both the changes -- the implementation of the
- 11 changes that Congress made as to planes and
- 12 bundling and the implications of the Supreme
- 13 Court's decision this year.
- So, it was on our to-do list, but we have
- 15 deemed other things more important, and I'm sure
- 16 you would probably agree.
- 17 MR. ELIAS: And I do, and that's why I'm
- 18 not here to say you ought to do it, the question is
- 19 if you don't do it, where are we? Well, if you
- 20 don't do it, where we are is that the Millionaires'
- 21 Amendment, whether we like it or not, is for Senate
- 22 campaigns is contained in 434(a). And there is a

- 1 regulation that talks about reporting violations
- 2 under 434(a), and before, you know, before we wind
- 3 up before a Federal Court arguing this all out, it
- 4 struck me that this oral -- this opportunity in
- 5 oral hearing is an opportunity to do what, frankly,
- 6 I think one of the purposes of this process was,
- 7 which is to allow there to be sort of a
- 8 face-to-face, is this really where we want to go?
- 9 Is this really, with everything that faces
- 10 the Commission, and the regulating community right
- 11 now, is the Commission so certain of its position
- 12 and need to vindicate this case that it -- that
- 13 this is the case you want to bring to Federal
- 14 District Court? You know, I understand that there
- 15 may be larger reasons that the Commission does,
- 16 though they are not apparent to me, and I guess
- 17 since we were clear about this in our papers, but I
- 18 wanted you to hear it directly, we feel pretty
- 19 comfortable with going forward, and my client feels
- 20 extraordinarily comfortable in going forward with
- 21 that.
- So, that's something that I wanted to

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3	what is it, the
4	last clear chance doctrine? I wanted to have my
5	last clear chance at trying to make this argument
6	before we wind up there, but I think that's where
7	we're going.
8	COMMISSIONER WEINTRAUB: And we wanted to
9	give you that chance, that's why you're here today,
10	Mr. Elias, and I'm amused because one of your
11	partners has been berating that we were doing too
12	many ruling-makings and you're complaining that
13	we're not doing enough.
14	MR. ELIAS: I'm happy with the rules the
15	way they are. I was asked the question of, you
16	know, what should we do about the fact that we
17	think that these are more sensitive reports than
18	there's statute pertinent to treat that, and that's
19	my characterization, not yours, and my answer is
20	well then do a rule-making if you think that that's
21	a problem.

I'm happy to have 434(a) violations live

- 1 under the Administrative Fines procedure.
- 2 COMMISSIONER WEINTRAUB: I think that, you
- 3 know, it seems to me, and I would suspect you
- 4 wouldn't disagree with me, that the problem that
- 5 you raise arises because the Administrative Fines
- 6 program was created before the Millionaires'
- 7 Amendment was even a twinkle in anyone's eye, and
- 8 now, you know, and when that very complicated
- 9 provision of the law was put into effect, you know,
- 10 the connection between that and the Admin Fines
- 11 program was not high on anybody's radar screen, but
- 12 let me ask you this: Why -- when the Commission
- 13 voted RTB, I mean, that by itself, you know, puts
- 14 the case in the enforcement track rather than the
- 15 Admin Fines track. Why doesn't that satisfy the
- 16 requirement to make a determination?
- 17 MR. ELIAS: I believe that all
- 18 determinations by agencies have to be reasoned, I
- 19 don't mean that facetiously, I mean that genuinely,
- 20 and I don't believe, though I suppose you would
- 21 know, and we may all find out in court, whether or
- 22 not there was, in fact, a reasoned determination to

- 1 move it from the Admin Fines track to the probable
- 2 cause.
- 3 I suspect, and it's only a suspicion,
- 4 that, in fact, in other cases, where the Commission
- 5 has done that, there has been discussion of why
- 6 we're going to do it or why we're not going to do
- 7 it, and there are factors. There is a factual
- 8 record for it.
- 9 In this instance, I never received any
- 10 determination that there had been a vote to move it
- 11 from one track to the other. I am unaware of there
- 12 being a reasoned basis for the Commission's action
- 13 to have moved it from one track to the other.
- 14 Why this case, for example, is more
- 15 egregious, and more deserving of being in the -- in
- 16 this track versus the Administrative Fines track,
- 17 the oddity of this is that someone who completely
- 18 fails to file a Form 3 at all, at all, just doesn't
- 19 file it, says you know what, none of your business
- 20 what my activity is,
- 21 winds up in the Administrative Fines track, than
- 22 someone who files a Millionaires' Amendment report

- six days late where there's no candidate affected.
- 2 It may be that in the -- that in the
- 3 non-public deliberations of the Commission, there
- 4 was a consideration of how it was that this case
- 5 deserved to be in one track or the other, and I'll
- 6 read with care the Commission's briefs before the
- 7 court to explain what the reasoned basis was, but
- 8 boy, there's nothing -- I keep waiting for them to
- 9 show me what it was that Jim Pederson did, you
- 10 know, maybe there are better lawyers, but Heckler
- 11 v. Chaney seems to stand for the proposition that
- 12 Corker files a late report and gets a
- 13 please-don't-do-it-again notice. And, you know, he
- 14 was running against someone. You know? He must --
- 15 maybe he had the same -- they're all Republicans,
- 16 so maybe Ravenel had the same lawyer, maybe I
- 17 should go back and check and refer Pederson to him.
- 18 But Ravenel didn't do anything right.
- 19 Think about this: 120 days, 105, that's 235, and
- 20 then we tack on another 71, so now we're over 300
- 21 days, so he had a collective 300 -- he had almost a
- 22 year worth of late reports, in a competitive

- 1 primary. Plus, let's not forget, the false
- 2 amendments, the unreported in-kinds, the unreported
- 3 receipts, the unreported disbursements and the
- 4 unreported capital gains.
- I mean, heck, if there's a reasoned basis
- 6 for how these cases have wound up, I'm going to be
- 7 as interested as anyone to hear what it is.
- 8 Because I don't believe the Commission actually sat
- 9 back and made that determination. If it did, then,
- 10 Commissioner, you may have an argument, but I
- 11 suspect that it didn't, and if it did, I wasn't
- 12 provided with it.
- 13 CHAIRMAN LENHARD: Vice Chairman Mason?
- 14 VICE CHAIRMAN MASON: When did you come to
- 15 the conclusion that this case could only be pursued
- 16 under the Administrative Fines track? Your
- 17 response didn't mention that.
- 18 MR. ELIAS: Our response did mention that,
- 19 that we thought that the appropriate finding in
- 20 this case was 434 -- was an Administrative Fines
- 21 amount under 434(a).
- 22 VICE CHAIRMAN MASON: I'm sorry, I looked

10

- at your response this morning and I thought I read

 it as requesting a dismissal.

 MR. ELIAS: We submitted to the

 Commission, to the General Counsel's Office, a

 letter which is the one that I referenced, that was

 not -
 VICE CHAIRMAN MASON: That's why I asked
- 11 12 13

when, because when you responded a year ago, you

MR. ELIAS: So, you're saying in our original response to the complaint, we sought a dismissal?

asked for a dismissal,

- 17 VICE CHAIRMAN MASON: And I'm trying to
 18 determine when you decided that this could only be
 19 pursued under the AF schedule.
- MR. ELIAS: Well, remember, there's a
 difference between -- I'm arguing two positions
 here today. One is that it ought --

1	VICE CHAIRMAN MASON: WHAT IS CHAI?
2	MR. ELIAS: One is that it ought to be
3	dismissed. One is that it ought to be dismissed.
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9	VICE CHAIRMAN MASON:
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11	MR. ELIAS: Correct.
12	
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15	VICE CHAIRMAN MASON: I'm trying to
16	determine when you came to this conclusion. Let me
17	just make this suggestion: You have a very
18	interesting legal argument, which I think is wrong,
19	and if the if that's the question, maybe a judge
20	does need to decide that. I think it's wrong in
21	the first instance, because when you described why
22	these had to be in the AF program, you conveniently

- 1 skipped the first sentence, which refers the
- 2 Commission to determining whether it goes under
- 3 subpart (b) and you jumped to the second sentence.
- 4 I will concede that that paragraph is not a model
- 5 of clarity, and so if we want to go fight that
- 6 legal issue, great. And if you think that legal
- 7 issue is enough to give your client the leverage to
- 8 oppose this and maybe money and the money is worth
- 9 the fight, great.
- 10 I don't think that's the real issue here.
- 11 I think you have a pretty powerful argument in
- 12 terms of the equities and comparing it to other
- 13 cases and comparing it to the particular
- 14 circumstances, but I'm just trying to unwind those
- 15 a little bit. And just as you're suggesting to the
- 16 Commission that we shouldn't, you know, we should
- 17 think carefully about what our objective is here,
- 18 I'm trying to determine, you know, whether you are
- 19 so enamored of this interesting legal argument,
- 20 that you didn't make for a long time, that you
- 21 think that's really where we're at.
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4	MR. ELIAS: And let he be clear,
5	Commissioner, yes, there is. I don't want to leave
6	you with the impression that I am here like, you
7	know, Gideon v. Wainwright, here to vindicate a
8	clear proposition of law.
9	
10	
11	
12	I completely agree with you, and that's
13	part of why I'm here today. Because I don't
14	necessarily think I'm going to leave with you all
15	believing that I that my interpretation of the
16	law is right and your interpretation of the law is
16 17	law is right and your interpretation of the law is wrong.
-	•
17	•
17 18	•
17 18 19	•

1	up in court, then we wind up making a series of
2	arguments, both on the equities, and on the law.
3	Though I have been clear with the staff,
4	you know, this is why I have an I have not
5	wanted to waste the Commission's time or the
6	staff's time.
7	
8	And if it can't, then you're
9	right, it will be an interesting legal argument.
10	I did not mean, by the way, to selectively
11	quote, I thought I began and the transcript will
12	reflect whether I did or didn't by reading both,
13	although if I didn't, I apologize. It is not a
14	model of clarity as a perdition. I do think it
15	requires a determination one way or the other.
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6	I mean, it just may be that we are all on
7	the outside just not seeing things that you all
8	see. I know you have schedules and precedent and
9	everything. I just don't see it. I mean, last
10	night I went poking around and I, you know, I
11	mentioned again, you know, Mr. Ravenel. I mean, I
12	just don't see what's motivating this case to be at
13	the kind of dollar levels that this case seems to
14	be at.
15	VICE CHAIRMAN MASON: I ask, this
16	provision is under 434(a)(6). The AF for 434(a)(6)
17	

19 MR. ELIAS: Is that the Election Sensitive

20 report?

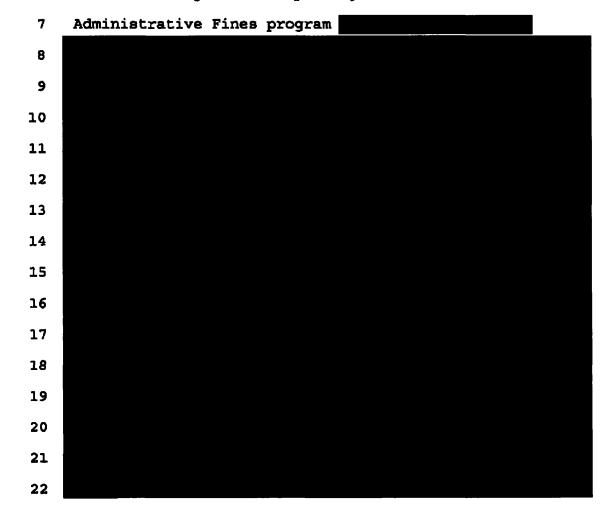
21 VICE CHAIRMAN MASON: No.

MR. ELIAS: Yeah, it is, 48-hour notice.

1	
2	This was not a 48-hour notice.
3	VICE CHAIRMAN MASON: It's a subsection of
4	434(a)(6).
5	MR. ELIAS: Now, Commissioner, with all
6	due respect, I'm reading your regulation. I'm not
7	characterizing it, "What is the schedule of
8	penalties for 48-hour notices that are not filed or
9	filed late," okay? This was not by its plain terms
10	a 48-hour notice.
11	VICE CHAIRMAN MASON: Two problems with
12	that: One is that all of the other provisions
13	refer to reports by committees, and this report is
14	of course by an individual; and the other is that
15	that regulation existed on as Commissioner
16	Weintraub points out, before this new subsection
17	was added 434(a)(6).
18	So, as I see it, we're looking by analogy,
19	if you force this into the AF context, we're either
20	using a schedule that's intended for committees, or
21	somebody that's not a committee, and that's the
22	explicit language of the reg, or we're using a

- 1 schedule that refers to 48-hour notices, because at
- 2 the time the reg was written, 434(a)(6) concerned
- 3 only 48-hour notices.
- 4 Congress chose to put the Millionaires'
- 5 reporting for Senate candidates in 434(a)(6),
- 6 presumably they did that with knowledge of the
- 7 regulations.
- 8 MR. ELIAS: And they chose not to make it
- 9 a 48-hour report, presumably with knowledge of the
- 10 regulations.
- 11 VICE CHAIRMAN MASON: But my point is that
- 12 we're -- we would therefore be choosing one
- 13 schedule or another that simply does not fit by the
- 14 explicit terms. I think the argument against the
- 15 other schedules is just as strong as the argument
- 16 you're making.
- 17 MR. ELIAS: I think if you go to your
- 18 website, it says, "Is this a 48-hour notice?" And
- 19 if you check no, then you wind up with the
- 20 calculation that I prepared. It's not my website.
- 21 CHAIRMAN LENHARD: But I quess the, you
- 22 know, to answer your question of in talking to

- 1 people at your firm about what is going on here,
- 2 this is at its core a \$2 million reporting
- 3 violation, and under one rule, it's either under
- 4 the Administrative Fines program as a \$2 million
- 5 violation or an individual contribution of \$1,000
- 6 or more will generate a penalty under the





Now, you've got an argument, I think it's 5 6 a reasonable one, that in a Millionaires' Amendment, you know, schedule, is inappropriate, 7 8 you know, in the context where there is not an 9 opponent, because it does not trigger an increase 10 in the contribution limits, although I'm not sure 11 it's entirely fair to say that there is no 12 prejudice by the not filing, because there is some

public disclosure element to the fact that a

candidate has injected multiple millions of dollars

into their campaign.

And we are very aware, we thought about
this in our advisory opinions, a little, I guess it
was the end of last year, beginning of this year,
in how to interpret whether there was an opponent
in a race when the primary candidate was, in fact,
running against a general and presumed general
election opponent, and I assumed that in this case

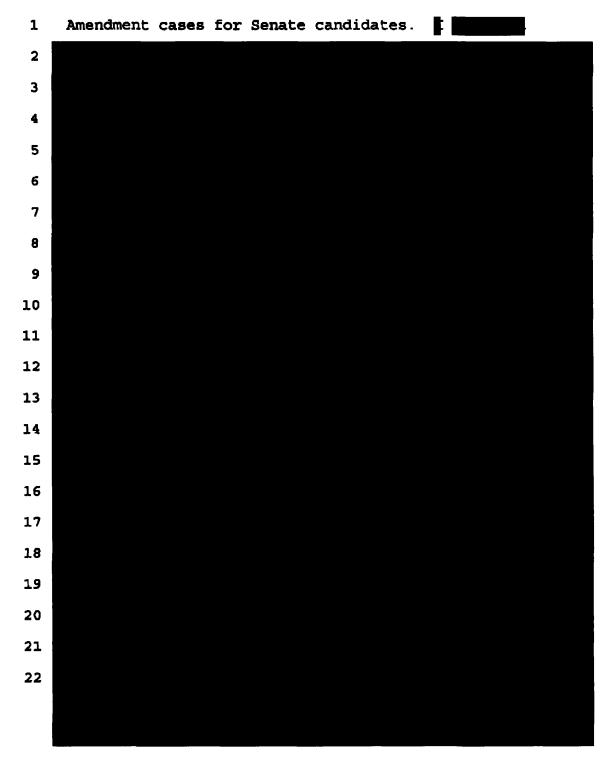
- 1 the reason why your client injected \$2 million into
- 2 their primary campaign with no opponent was because
- 3 that money was ultimately used with an eye towards
- 4 who they would be facing in the general election.
- Now, again, you made a good point in that
- 6 it does not trigger under our interpretation of the
- 7 Millionaires' Amendment an increase in the ability
- 8 of his general election opponent to raise more
- 9 money, but I'm not sure that there is another
- 10 element of interest at play I think in these
- 11 reports.
- MR. ELIAS: A couple of responses to that:
- Number one, you put \$275,000 in his committee on
- 14 6/30/06. We filed the report three days late and
- 15 it was filed on July 4th. I don't believe, and
- 16 just so that I'm not accused of selectiveness here,
- 17 the other one was March 31st, '06, and six days
- 18 late was filed on April 7th.
- 19 I am not sure I understand what the public
- 20 harm was. I may just be dense. I don't understand
- 21 the view as not, in fact, if you're going under a
- 22 public harm analysis, then the amount of the

- 1 dollars is relevant. It's relevant.
- The fact is that Mr. Ravenel, for 300
- 3 days, collectively, the public didn't know. They
- 4 didn't know. For 300 days they didn't know.
- 5 CHAIRMAN LENHARD: What was the amount in
- 6 dispute in that? I forgot.
- 7 MR. ELIAS: \$50,000, followed by \$45,000,
- 8 followed by \$40,000, followed by \$16,000. You
- 9 mentioned Broyhill: \$375,000, followed by \$25,000,
- 10 followed by \$150,000, followed by \$50,000, followed
- 11 by \$50,000, followed by \$50,000, followed by
- 12 failure to report a \$90,000 loan, and even through
- 13 all of that he didn't report a \$1,500 personal
- 14 contribution at any point.
- So, if we're talking about personal -- if
- 16 we're talking public harm here, I actually will --
- 17 I'm not sure why you drive off of dollars. Which
- 18 harms the public -- which harmed the public more?
- 19 That they didn't know for six days that Jim
- 20 Pederson had put \$2 million in his campaign, or
- 21 that they didn't know for collective 300 days at a
- 22 time where it was a competitive Republican primary,

- 1 where Ravenel was running day-in, day-out, against
- 2 other Republicans, who didn't know, and the public
- 3 didn't know. That he had put \$50 and \$45 and \$50
- 4 and \$16 [thousand] into his campaign and that he
- 5 had unreported in-kind contributions and unreported
- 6 receipts and unreported disbursements.
- 7 And if that's the standard, why did
- 8 Mr. Corker, Mr. Corker reported a day late, I
- 9 understand the answer, yes, but he faxed it to his
- 10 opponents, but he was only late to the Commission.
- 11 Well, guess what? We didn't have any opponents to
- 12 fax it to.
- 13 That's no public harm there? Whether it's
- 14 a day, six days, a day, six days, three days,
- 15 what's the dividing line? A day and a half, two
- 16 days?
- 17 CHAIRMAN LENHARD: Commissioner Walther?
- 18 COMMISSIONER WALTHER: I'm sitting here
- 19 listening to the counsel's comments and some of
- 20 yours as well, but I just wanted to run a scenario
- 21 by you. Would it be your position, then, that if
- 22 there's no opponent, simply there is no fine

1	involved, ever?
2	MR. ELIAS: No, that wouldn't be my
3	position.
4	COMMISSIONER WALTHER: How would you go
5	about it, then, if there is no opponent in the
6	primary, how would we go about it, in your opinion?
7	MR. ELIAS: First of all, I think this
8	harkens back
9	COMMISSIONER WALTHER: Are we going to
10	have to sit here as a commission to speculate as to
11	what damage was done to the public?
12	MR. ELIAS:
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20 I'm not here today to try to strike down,
21 you know, the Commission's handling of all
22 Millionaires' Amendment cases or all Millionaires'





continue just a little bit. In this particular case, your position is that there is no opponent, and therefore there is no damage, except that if, you know, the speculating public general disclosure issue, but to me, the Millionaires' Amendment of merely any reporting obligation into one that can cause prejudice the most is somewhat -- and because of the timing issue and the money involved and everything else.

so, what about the candidate who the person is sitting there and everyone is urging him to run for office, and the guy says, I just don't think I can do this, I just don't think I can get the money in time and whatever reasons there exist, and so there's this reticence there. And the person never does -- never does make that decision,

- but if the person had known that he was running
- 2 against somebody and he could call and all of the
- 3 sudden his limits would be raised, there might be a
- 4 different geometry here, a new thinking in a
- 5 candidate.
- 6 So, isn't it also notice to somebody else
- 7 out there who might be thinking of running as to
- 8 how they might be able to, you know, run a
- 9 campaign, whether successfully or not? And I mean,
- 10 are we to imagine as a Commission as to whether or
- 11 not there's a factor out there like that?
- 12 And I mean, what about the person who is
- 13 already a millionaire, do you say, well, in a
- 14 primary, and is there no notice then because, after
- 15 all, the person is already running against another
- 16 millionaire, so it doesn't make a difference?
- I guess the point I'm trying to make is
- 18 that at some point I don't think the argument is
- 19 persuasive to me just because there's no opponent
- 20 that we should basically eviscerate the rule.
- 21 MR. ELIAS: Well, okay, number one.
- 22 COMMISSIONER WALTHER: I'm sorry, I don't

1	want to bring up the discussion of Senator Biden.
2	MR. ELIAS: I won't tell the Senator.
3	A few things: Number one, I'm not trying
4	to eviscerate the rule. I continue to do
5	something, which is probably unusual,
6	
7	So,
8	I'm not here to try to eviscerate the rule or
9	strike down the rule or, you know, if we wind up in
10	court, we will have a great discussion about
11	whether or not the Commission acted contrary to law
12	and I want to be clear about that, but my purpose
13	here today is to try to see whether or not this
14	case is likely to give you my perspective,
15	
16	
17	I don't have it in front of me, and
18	therefore I want to make this representation only
19	with a strong caveat, and I'm happy if the
20	Commission wants me to follow up, I will. I
21	believe the filing date had closed. So, I don't
22	believe that anyone else could have gotten into the

1	race. It had not closed? Okay.
2	MS. HEILIZER: No.
3	MR. ELIAS: Do you know when it closed?
4	MS. HEILIZER: It was June 14th, I
5	believe, and Mr. John Verkamp had been considering
6	running.
7	MR. ELIAS: Yes, Mr. John Verkamp, yes,
8	exactly. So, for the second one it had closed, but
9	not for the first one? Okay.
10	MS. HEILIZER: Correct.
11	MR. ELIAS: The fact is that if you had
12	facts to suggest that the millionaire had done
13	that, had said let me do this, to gain this system,
14	then you're right, you have a different case
15	
16	Here, we submitted an affidavit from an
17	experienced compliance director, someone who had
18	done FEC compliance before, who said it was their
19	fault. Okay? So, you don't have the facts that
20	you posited.
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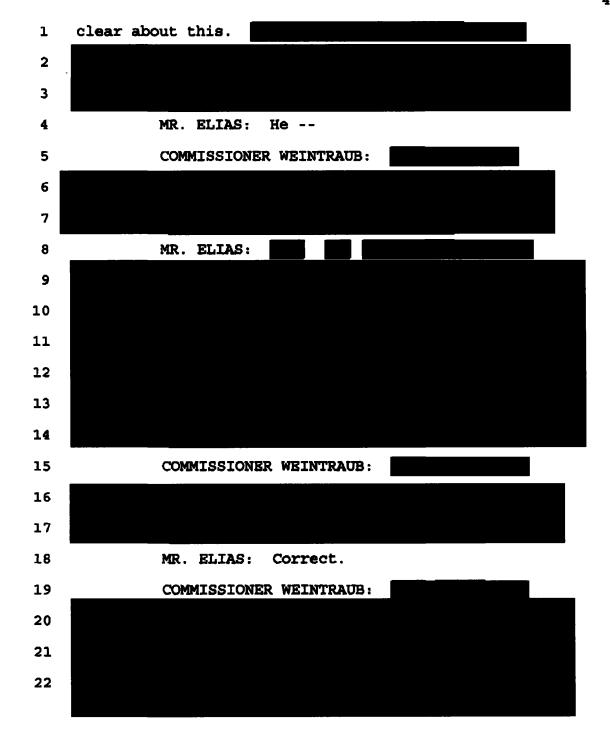
know? I think it's accepted by all that this was an honest mistake made my a first-time candidate about a new statute relying on experienced staff who made a mistake and there we have it.

who made a mistake and there we have it.

CHAIRMAN LENHARD: Commissioner Weintraub?

COMMISSIONER WEINTRAUB: As to why it's so important the amount in violation, I'm not violating any confidences in saying because it's in the statute that we're supposed to consider the amount in violation in setting penalties.

- Now, you know that if I had my way, you
- 2 would have our entire penalty schedule. In fact,
- 3 you wouldn't -- not just you, but you and everybody
- 4 in the regulating community would have our entire
- 5 penalty schedule to look at and then I could ask
- 6 you, as I would like to ask you, if you can come up
- 7 with another proposal that would be justifiable,
- 8 assuming that we didn't buy your Admin Fines
- 9 calculation, is there some other way to get to a
- 10 number that might be a grounds for settlement?
- 11 And it's very frustrating to me that I
- 12 can't really ask you that question, because you
- 13 don't know how we calculate the penalties and a
- 14 variety of other circumstances.
- 15 But, you know, the -- why we consider
- 16 that, that one factor is one that's in the statute,
- 17 the amount in violation. And unfortunately in
- 18 Millionaires' Amendment cases by definition is
- 19 always going to be the second . So, we are to
- 20 some degree stuck with that.
- 21 But I want to go back to something that
- 22 was raised by the Vice Chairman and I want to be



22

1 MR. ELIAS: I think that's fair. 2 CHAIRMAN LENHARD: Vice Chairman Mason? 3 VICE CHAIRMAN MASON: When was the Ravenel race? 5 MR. ELIAS: I believe Ravenel beat -- I'm sorry, lost to -- this is in the back of my mind, 6 it was either Jim DeMint or was it -- it was DeMint 7 or it was Lindsey Graham. I think it was DeMint. 8 9 VICE CHAIRMAN MASON: Do you know what cycle it was? 10 11 COMMISSIONER WEINTRAUB: VICE CHAIRMAN MASON: 2004, okay. 12 CHAIRMAN LENHARD: Commissioner Walther? 13 COMMISSIONER WALTHER: Chairman, I am 14 interested in the comments of General Counsel on 15 some of these issues, if we could engage them. 16 CHAIRMAN LENHARD: Having not sought 17 recognition, but having it thrust upon you. 18 MR. DUNCAN: That's okay. I'm happy to 19 20 I had not sought recognition, frankly,

because commissioners were asking all of the

questions that I had contemplated asking, and I

- 1 think that you've given answers that while we don't
- 2 agree with them, I didn't predict that they would
- 3 be different.
- The only area that perhaps I would like to
- 5 explore a bit more is the area of if the Commission
- 6 were to accept your legal arguments, and again, we
- 7 differ in that regard for some of the very reasons
- 8 that the vice chairman has indicated, but if the
- 9 Commission were to look to the Administrative Fines
- 10 schedule as guidance in this matter, I'm challenged
- 11 to understand why you believe that a routine
- 12 non-election sensitive report would be more
- 13 analogous here to a Form 10 than, for example,
- 14 48-hour notice.
- I mean, there are just some obvious
- 16 differences that I'm not sure, frankly, that you've
- 17 accounted for.
- 18 MR. ELIAS: Sure. Here's my answer: And
- 19 it is -- it will reveal two prejudices, one of
- 20 which is I am shocked, generally, at the difference
- 21 between the treatment of 48-hour reports from Form
- 22 3s. I mean, the fact is, under this schedule --

- 1 under this current schedule, people could simply
- 2 not file a Form 3. I mean, it's extraordinary.
- I mean, the thought that somehow the
- 4 failure to file an FEC report at all is not more
- 5 significant relative to the filing of these other
- 6 reports. I realize that doesn't necessarily speak
- 7 to your -- to this case directly, because that kind
- 8 of is what it is, but that kind of is a prejudice
- 9 that belies what I'm about to -- or it serves as a
- 10 foundation to what I'm about to answer your
- 11 question, which is that presumably, 48-hour reports
- 12 are unique, in the sense that they -- once they
- 13 come and go, they're gone. They're fleeting.
- In other words, if you don't report the
- 15 fact that someone has donated to your campaign in
- 16 the final closing days of the campaign, by the time
- 17 the election -- once the election is over, there is
- 18 no meaningful way to recapture that. Because, you
- 19 know, if you're a Democrat running for Senate in
- 20 Minnesota, who has pledged not to take
- 21 pharmaceutical money, and then on the eve of the
- 22 election, you take -- or more than 48 hours from

- 1 the election, not the eve, you take a bunch of
- 2 pharmaceutical money, the fact that that doesn't
- 3 get disclosed until after -- if it doesn't get
- 4 disclosed then, then essentially the harm is done
- 5 and there is no corrective action that can be taken
- 6 after the election.
- 7 That isn't the case -- I'm not sure that
- 8 that is generally case in the Millionaires'
- 9 Amendment context, but it is certainly not the case
- 10 here, because, of course -- and this is why I use
- 11 the dates, I'm not -- it is not true that
- 12 Mr. Corman [phonetic], or even Verhoffer
- 13 [phonetic], or whatever the guy you said.
- MR. DUNCAN: Verkamp.
- MR. ELIAS: Yeah, all right, so Verkamp.
- 16 Verkamp didn't learn on -- you know, he was on the
- 17 bubble, he was ready to pull the trigger, and he
- 18 was sort of touch and go, and then he didn't learn
- 19 on the 31st, or I'm sorry, on the 1st of April that
- 20 Jim Pederson had put in \$2 million, he learned on
- 21 the 7th of April.
- There was nothing fleeting about that,

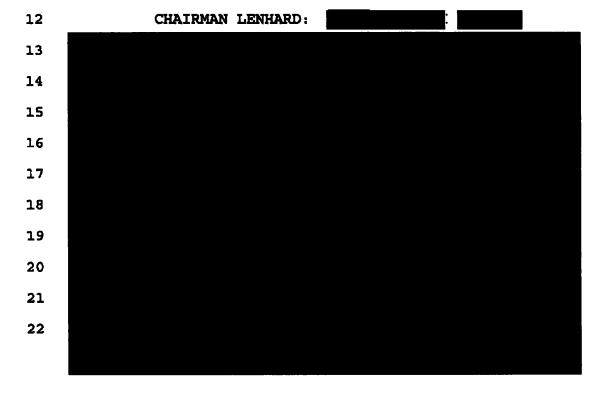
- 1 whether he learned on the 1st or he learned on the
- 2 7th, he could still decide that he was going to get
- 3 in the race, that he was not going to get in the
- 4 race, and unless, you know, now you may tell me
- 5 that something befell Mr. Verkamp in the midst of
- 6 that period, but just it's a less fleeting thing
- 7 than a 48-hour report is.
- 8 MR. DUNCAN: Well, I don't think the
- 9 purpose of the hearing is for -- is for me to
- 10 respond, actually, but --
- 11 CHAIRMAN LENHARD: You looked like you
- 12 were poised.
- 13 MR. DUNCAN: But I did want to at
- 14 Commissioner Walther's request just follow up to
- 15 say that I am not entirely sure that it's in the
- 16 Commission's best interest to try to determine, for
- 17 example, whether this late filing had a particular
- 18 impact on Mr. Verkamp or not.
- 19 MR. ELIAS: Is it B or F?
- 20 MR. DUNCAN: VERKAMP. And just to
- 21 emphasize that the Democratic primary deadline,
- 22 filing deadline, did end on June 15th, more than

- 1 two months after the untimely filed Form 10. And
- 2 so therefore it would seem at least possible that
- 3 some potential opponent who might have wished to
- 4 have taken advantage of the increased contribution
- 5 limits might have wanted to know about that filing
- 6 sooner rather than later.
- 7 MR. ELIAS: By the way, I agree with you.
- 8 Let me just start with this: If we can agree on
- 9 one thing, it is that I -- that I don't see how the
- 10 Commission is going to get into the minds of people
- 11 who might have run, but didn't run, who, frankly, I
- 12 never heard of. I mean, I don't doubt you that
- 13 there is some guy named Verkamp who was out there
- 14 and thinking of running. But I agree, that can't
- 15 be where the Commission winds up, but if it were,
- 16 it would be a curious state of affairs, just as an
- 17 observation, that someone was going to run, I'm
- 18 sorry, was not going to run, and then when they
- 19 found out they were facing \$2 million, then they
- 20 were going to run. You know? That if only they
- 21 had known they were facing a self-funder earlier,
- 22 they would have run.

- I mean, if anything, it would be the other
- 2 way around. You know, you could see the aggrieved
- 3 party being the person who got in the race only to
- 4 find out that there was someone who had put money
- 5 in.
- 6 CHAIRMAN LENHARD: But the point I think
- 7 she's make is there a public interest or an
- 8 institutional interest in having that information
- 9 provided in a timely fashion.
- 10 MR. ELIAS: There is a public interest.
- 11 CHAIRMAN LENHARD: And the point she's
- 12 making is that people are making a decision, and
- 13 now in that particular case it may not have changed
- 14 the outcome.
- 15 MR. ELIAS: There is a public interest.
- 16 There is a public interest in knowing the public
- 17 interest in campaigns, Form 3s serve an enormous
- 18 public interest. All of these reports serve a
- 19 public interest. Of course there is a public
- 20 interest, what I'm trying to do is weigh the public
- 21 interest of a report filed three days late and six
- 22 days late here, with reports filed 50 days -- I'm

- 1 sorry, 120 days, 105 days, 71 days late by Ravenel,
- 2 and, you know, a serial offender by Broyhill and
- 3 the one day late by Corker. I mean, in each of
- 4 those cases, there is some public interest, but in
- 5 the case of Mr. Corker, you chose to waive a public
- 6 interest as worthy of dismissal as prosecutorial
- 7 discretion.
- 8 In the case of Mr. Ravenel, you chose to
- 9 waive the public interest at \$19,500, and I'll tell
- 10 you right now, you know, I'll submit this to an
- 11 arbitrator, you choose one, I choose one, we get
- 12 them to choose the third, of political
- 13 professionals, as to whether or not Mr. DeMint was
- 14 more prejudiced than Mr. Verkamp, okay? Mr. DeMint
- 15 was running for his life. He was a Congressman
- 16 running for Senate against a well-funded primary
- 17 opponent. Where was -- who suffered greater
- 18 prejudice? Come on.
- 19 Of course Ravenel was greater prejudiced
- 20 to the system. To his opponents. To the public.
- 21 That was a hotly contested primary. Between three
- 22 candidates. One of which was a self-funder, one of

- 1 which was an ideological conservative and one of
- 2 which was a city member, I'll let you figure out
- 3 which was which.
- 4 So, that was a hotly contested primary.
- 5 So, I'm all for saying there is a public interest,
- 6 I don't understand -- and it may be Commissioner
- 7 Weintraub, I don't see the formula that you all
- 8 use, where you plug this all into a computer and it
- 9 spits it out. But I don't see how Mr. Ravenel
- 10 inflicted less damage to the public interest in
- 11 that recidivism than our collective nine days here.



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MR. ELIAS: But number of days missing isn't a complex variable. I mean, I'm not saying to get Charlie Cook in here.

11
12 then I've got to

13 tell you this agency has probably got a larger
14 problem than the Federal Court down the road than

15 my case presents.

I mean, it can't be the case that the number of days late doesn't mean something in the Millionaires' Amendment context. It can't be the case that that is -- not only means something, but means a lot. It can't be the case that whether or not there is another opponent in the race means something or not. I mean, those have to be not

1 just variables, but I would think in this

- 2 I would be shocked that
- 3 they're not dominant variables.
- 4 If you tell me the dominant variable is
- 5 the amount of the violation, then this may actually
- 6 be irreconcilable. Then this may be
- 7 irreconcilable, because it doesn't accord with, I
- 8 think, the common sense approach people will have
- 9 about where harm has been suffered, whether the
- 10 harm is suffered by actual opponents, potential
- 11 opponents or just the public at large.
- 12 Mr. Corker got off on a one-day late
- 13 thing, God bless him, I think you were right to
- 14 exercise prosecutorial discretion, because it was a
- 15 day late. And it was a day late to the Commission.
- 16 Nobody cared. It doesn't affect anything.
- 17 By the way, he was in a hotly contested
- 18 primary, too, I might add. Or it was during the --
- 19 he had a contested primary and he was in a
- 20 contested general election, so I don't remember
- 21 whether it was primary or general, but it took
- 22 place during a much more actively -- a much more

- 1 active campaign than this primary was.
- I would argue that from, you know, what I
- 3 would argue you do is Heckler v. Chaney,
- 4 prosecutorial discretion, dismiss it and not have
- 5 to deal with all of these thorny questions. You
- 6 all may find that to be an unsatisfactory result,
- 7 but I think it's -- I
- 8
- 9
- 10
- 11 CHAIRMAN LENHARD: Okay. Other thoughts?
- 12 Comments?
- 13 (No response.)
- 14 CHAIRMAN LENHARD: I see you have used
- 15 your 20 minutes. And then some. I don't mean to
- 16 cut anybody off. Apparently you've reserved time
- 17 for a closing statement.
- 18 MR. ELIAS: I did, but I also -- I was
- 19 going to say I'm going to quit while I'm ahead, I'm
- 20 not sure I'm ahead, but I'm not sure continuing to
- 21 talk is going to get me any further than where I am
- 22 now. So, I just want to thank all of you for your

- 1 time and say just a kind word, first of all, for
- 2 the staff's treatment of this case. I want to be
- 3 clear, there has never been anything in my dealings
- 4 with them or any of you that have been anything
- 5 other than courteous and appropriate. And to
- 6 commend the Commission for having adopted this
- 7 process to begin with. I think this is a good
- 8 addition, whether it resolves this case or not, you
- 9 know, it's hard for you guys to see what it means
- 10 to the private sector, but it means a lot to people
- 11 who are respondents to know that their lawyers get
- 12 a chance to address the actual Commission. And
- 13 whether it winds up meaning that this case settles
- 14 or not, I do think that it will have a beneficial
- 15 impact on resolving cases in the future. So, I
- 16 just want to thank you for your time.
- 17 CHAIRMAN LENHARD: Certainly. We
- 18 appreciate the time you guys have put in front of
- 19 us, you are paid to represent your clients, but I
- 20 think it does provide us with a chance to have some
- 21 frank exchange that by the rules the agency would
- 22 otherwise not permit.

_	Mr. Billia. I won t comment on the wisdom
2	of those rules.
3	CHAIRMAN LENHARD: Well, it's enforced by
4	the statutory right just would be my guess, so it
5	doesn't just fall completely under the ex parte
6	problems, but we do appreciate your time and I
7	think it is helpful that this does obviously
8	present us with a question of how we perceive these
9	kinds of questions and as to whether or not we
10	complete a one-time fix and so obviously it makes
11	the problem harder for us to solve. We appreciate
12	your time, thank you, and with that, we bring this
13	matter to a close.
14	(Whereupon, at 11:05 a.m., the hearing was
15	concluded.)
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	1		REPORTER'S CERTIFICATE
	2		
	3	DOCKET NO.:	N/A
	4	CASE TITLE:	MUR 5785 - James Pederson - Pederson 2006
	5	HEARING DATE:	October 9, 2007
	6	LOCATION:	Washington, D.C.
	7		
	8	I hereby	certify that the proceedings and evidence are
	9	contained full	y and accurately on the tapes and notes
	10	reported by me	e at the hearing in the above case before the
	11		
	12		
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	14		Date: (10/9/07
	15		(that) pa-
	16		Sally Jo Bowling
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